

**Annex 2. Risk consideration checklist**

|     |                                                                                                            | Risk Consideration                                                                                                                           |                                                                                                                                                            |                                                                                                                                             |                                                                                                                                                                          | Indicator risk level | Comment |
|-----|------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------|---------|
| No. | Indicator                                                                                                  | High risk                                                                                                                                    | Significant risk                                                                                                                                           | Moderate risk                                                                                                                               | Low risk                                                                                                                                                                 |                      |         |
| 1   | The annual budget contains all significant government expenditures, including relevant donor contributions | No                                                                                                                                           |                                                                                                                                                            |                                                                                                                                             | Yes                                                                                                                                                                      |                      |         |
| 2   | Budget and performance                                                                                     | Budget decisions are only nominally debated. Little consideration of previous performance is taken into account when setting future budgets. |                                                                                                                                                            |                                                                                                                                             | Budget decisions are fully debated with assistance from expert committees. Full consideration of previous performance is taken into account when setting future budgets. |                      |         |
| 3   | Budget execution                                                                                           | Government historically does not execute budgets as planned.                                                                                 | Government historically executes budgets as planned, but there are significant exceptions.                                                                 | Government historically executes budgets as planned with limited exceptions.                                                                | Government historically executes budgets as planned without exceptions.                                                                                                  |                      |         |
| 4   | To what extent are internal controls and financial procedures adhered to?                                  | Procedures are frequently over-ridden or ignored. Emergency procedures are routinely used.                                                   | Procedures are generally followed, but there are significant exceptions. Doubt exists as to whether or not the internal control system can be relied upon. | Procedures are generally followed. While exceptions exist, they are not frequent enough to prevent reliance on the internal control system. | Always.                                                                                                                                                                  |                      |         |
| 5   | Bank reconciliations                                                                                       | Many accounts are not reconciled monthly. Reconciliations are                                                                                | A number of significant accounts are not reconciled                                                                                                        | Generally banks are properly reconciled each month.                                                                                         | Performed to a high standard for all bank accounts at least once a month.                                                                                                |                      |         |

| No. | Indicator                                                                                                                           | Risk Consideration                                                                                       |                                                                                      |                                                                                     |                                                                                   | Indicator risk level | Comment |
|-----|-------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------|----------------------|---------|
|     |                                                                                                                                     | High risk                                                                                                | Significant risk                                                                     | Moderate risk                                                                       | Low risk                                                                          |                      |         |
|     |                                                                                                                                     | often poorly performed.                                                                                  | monthly. Quality is sometimes poor.                                                  | Exceptions exist but appropriate follow-up action is taken in all cases.            |                                                                                   |                      |         |
| 6   | Transfer of cash resources                                                                                                          | Cash transfers from central/regional levels to project level take more than one month.                   | Cash transfers from central/regional levels to project level take two to four weeks. | Cash transfers from central/regional levels to project level take one to two weeks. | Cash transfers from central/regional levels to project level take a week or less. |                      |         |
| 7   | Reporting of cash and asset position to government                                                                                  | Analysis of cash and asset position made to government contains significant omissions.                   |                                                                                      |                                                                                     | Full analysis of cash and asset position is made to government.                   |                      |         |
| 8   | Financial audit / SAI auditor general<br><i>*For decentralized governments, consider consolidated audit coverage, if available.</i> | External audit covers less than 80% of central government expenditures.                                  | External audit covers 80% to 90% of central government expenditures                  | External audit covers 90% of central government expenditures.                       | External audit covers all central government expenditures.                        |                      |         |
| 9   | SAI independence                                                                                                                    | SAI reports to government agency.                                                                        |                                                                                      |                                                                                     | SAI reports to legislature (or equivalent justice system).                        |                      |         |
| 10  | Audit standards applied by the SAI                                                                                                  | SAI applies national audit standards, which are significantly inconsistent with international standards. |                                                                                      | SAI applies national audit standards, which comply with international standards.    | SAI applies international audit standard.                                         |                      |         |

|     |                                              | Risk Consideration                                                                                                                    |                                                                                                                                  |                                                                                                                                 |                                                                                                                    |                      |         |
|-----|----------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------|----------------------|---------|
| No. | Indicator                                    | High risk                                                                                                                             | Significant risk                                                                                                                 | Moderate risk                                                                                                                   | Low risk                                                                                                           | Indicator risk level | Comment |
| 11  | Follow-up action to audit reports            | Points raised by external audit are infrequently followed up.                                                                         | Points raised by external audit are usually but not always followed up. A significant number of points recur in following years. | Points raised by external audit are always followed up. In a few cases points recur in following years.                         | Points raised by external audit are always properly followed up. Points generally do not recur in following years. |                      |         |
| 12  | Country has a national procurement framework | No                                                                                                                                    |                                                                                                                                  |                                                                                                                                 | Yes                                                                                                                |                      |         |
| 13  | Transparency of audit process                | Statutory external audit reports are infrequently published. They are rarely debated in the media, even when of public interest.      | Most statutory external audit reports are published. They are sometimes debated in the media when of public interest.            | All statutory external audit reports are published. They are usually debated in the media when of public interest.              | All statutory external audit reports are published. They are debated in the media when of public interest.         |                      |         |
| 14  | Staff qualifications and skills              | It is often unclear whether staff have the skills and qualifications necessary to discharge their duties.                             | In some cases it is unclear whether staff have the skills and qualifications necessary to discharge their duties.                | In only some isolated cases is it unclear whether staff have the skills and qualifications necessary to discharge their duties. | It is always clear that all staff have the skills and qualifications necessary to discharge their duties.          |                      |         |
| 15  | Financial systems                            | Financial systems only capture and report on the most basic financial data, and this is frequently unreliable. System maintenance and | Financial systems only capture and report on the most basic financial data. While there are system maintenance and performance   | Financial systems are adequate for most but not all data capture and reporting needs. They are reliable                         | Financial systems are adequate for data capture and reporting needs. They are reliable and properly maintained.    |                      |         |

| No. | Indicator                                                                                                                                                                                                          | Risk Consideration                                                                            |                                                                              |                                                                                                                               |                                                                                                     | Indicator risk level | Comment |
|-----|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------|------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------|----------------------|---------|
|     |                                                                                                                                                                                                                    | High risk                                                                                     | Significant risk                                                             | Moderate risk                                                                                                                 | Low risk                                                                                            |                      |         |
|     |                                                                                                                                                                                                                    | performance is generally poor.                                                                | problems, generally the system is stable.                                    | and properly maintained.                                                                                                      |                                                                                                     |                      |         |
| 16  | <b>Environmental conditions</b>                                                                                                                                                                                    | Natural disasters or significant events regularly occur that displace citizens and resources. |                                                                              |                                                                                                                               | Natural disasters or significant events that displace citizens and resources rarely or never occur. |                      |         |
| 17  | <b>Exchange rate volatility</b>                                                                                                                                                                                    | Foreign exchange rates fluctuate significantly on a daily basis.                              | Foreign exchange rates fluctuate significantly on a weekly or monthly basis. | Foreign exchange rates have remained relatively consistent, with the exception of significant one-off fluctuations.           | Foreign exchange rates do not fluctuate significantly.                                              |                      |         |
| 18  | <b>Existence of a black market</b>                                                                                                                                                                                 | Black market is prevalent and influential in the country.                                     | Black market exists and has significant influence in the country.            | Black market exists in the country, but effective actions are being taken to eliminate or limit its influence in the country. | Black market may exist but does not have an influence in the country.                               |                      |         |
| 19  | <b>&lt;Any other specific items identified by agency&gt;</b><br><br><i>Examples: Inflation, reliability of statistics bureau, parliamentary control, unemployment rate, transparency of information collection</i> |                                                                                               |                                                                              |                                                                                                                               |                                                                                                     |                      |         |