#### TERMINAL EVALUATION TERMS OF REFERENCE

# PROJECT TERMINAL EVALUATION INDEPENDENT EVALUATOR (NATIONAL)

#### **INTRODUCTION**

In accordance with UNDP and GEF M&E policies and procedures, all full and medium-sized UNDP support GEF financed projects are required to undergo a terminal evaluation upon completion of implementation. These Terms of Reference (TOR) sets out the expectations for a Terminal Evaluation (TE) of the Strengthening Marine Protected Areas to Conserve Marine Key Biodiversity Areas in the Philippines" (PIMS# 4389)

The essentials of the project to be evaluated are as follows:

#### **PROJECT SUMMARY TABLE**

Projec Strengthening Marine Protected Areas to Conserve Marine Key Biodiversity Areas in the						
t Title: Philip	ines					
Atlas Award			<u>at</u> <u>endorsement</u>	at completion		
ID / Project	00076994		(Million US\$)	(Million US\$)		
ID:						
PIMS ID:	4389					
Output ID:	00088065	GEF financing:	8,000,000.00	8,000,000.00		
Country:	Philippines	IA/EA own:	1,500,000.00	1,500,000.00		
Region:	Asia	Government:	16,853,171.00	16,853,171.00		
Focal Area:	Biodiversity	Other:	7,480,319.00	7,480,319.00		
FA Objectives,	BD-1-1 Mainstreaming	Total co-				
(OP/SP):	biodiversity across	financing:				
	sectors as well as					
	landscapes and seascapes					
	through biodiversity					
	mainstreaming in priority		25 922 400 00	25 822 400 00		
	sectors		25,833,490.00	25,833,490.00		
	UNDP Strategic Plan					
	Output 1.4.1 Solutions					
	scaled up for sustainable					
	management of natural					
	resources, including					

	sustainable commodities and green and inclusive value chains			
Executing Agency:	UNDP	Total Project Cost:	33,833,490.00	33,833,490.00
Other Partners involved:	Department of Environment and Natural Resources - Biodiveristy Management Bureau	ProDoc Signat began):	ture (date project	August 2014 (NEDA) April 2014 (UNDP)
	(DENR-BMB), Bureau of Fisheries and Aquatic Resources (BFAR), Conservation International Philippines (CIP), Fishbase Information Network (FIN), HARIBON Foundation, Kabang Kalikasan ng Pilipinas (WWF Philippines), RARE Philippines, UP Marine Science Institute, and local government units	(Operational) Closing Date:	Proposed: August 2019	Actual: July 2020

#### **OBJECTIVE AND SCOPE**

The project was designed to accelerate the establishment of Marine Protected Areas (MPA) and MPA Networks to include more marine key biodiversity areas (KBAs) in order to reduce and arrest the rapid degradation of marine and coastal habitats.

In this regard, the project directly addresses these barriers through an integrated approach aimed at strengthening the conservation, protection and management of key marine biodiversity areas in the Philippines. This will be achieved through partnerships with key national government agencies, national and local conservation NGOs and LGUs. Three major outcomes are derived from this approach:

**Outcome 1**: Conservation effectiveness of existing and new MPAs/MPANs is enhanced through improvements in spatial coverage and representativeness (particularly coverage of under-represented KBAs), strengthening of the national system for MPA identification, designation and management under the NIPAS legislative framework, and quantifiable improvements in management of at least 10% of identified Marine KBAs nationwide, with concomitant increases in local stakeholder participation and support.

**Outcome 2**: Financial resources available for the management of MPAs and MPANs are sufficient to meet all critical management needs and are growing in line with the expansion of the MPA system. Sources of revenue for MPA management are being progressively diversified, with the percentage of revenue being derived from Government fiscal sources declining to less than 50% by end- project.

**Outcome 3**: A comprehensive policy framework in place and effectively implemented for the conservation, protection and management of the country's marine ecosystems and fishery resources, that harmonizes mandates, plans and activities amongst all key MPA stakeholders including BMB, BFAR and relevant Local Government Units.

The Project is being managed by the Biodiversity Management Bureau (BMB, formerly PAWB) which has established a Project Management Unit (PMU) to implement certain outputs and coordinate the work of partners in pilot sites. Below is the project summary.

The TE will be conducted according to the guidance, rules and procedures established by UNDP and GEF as reflected in the UNDP Evaluation Guidance for GEF Financed Projects.

The objectives of the evaluation are to assess the achievement of project results, and to draw lessons that can both improve the sustainability of benefits from this project, and aid in the overall enhancement of UNDP programming.

#### **EVALUATION APPROACH AND METHOD**

An overall approach and method<sup>1</sup> for conducting project terminal evaluations of UNDP supported GEF financed projects has developed over time. The evaluator is expected to frame the evaluation effort using the criteria of **relevance**, **effectiveness**, **efficiency**, **sustainability**, **and impact**, as defined and explained in the <u>UNDP Guidance</u> for <u>Conducting Terminal Evaluations of UNDP-supported</u>, <u>GEF-financed Projects</u>. A set of questions covering each of these criteria have been drafted and are included with this TOR (<u>Annex C</u>) The evaluator is expected to amend, complete and submit this matrix as part of an evaluation inception report, and shall include it as an annex to the final report.

The evaluation must provide evidence-based information that is credible, reliable and useful. The evaluator is expected to follow a participatory and consultative approach ensuring close engagement with government counterpart and Project partners, including non-government organizations (NGOs), People's Organizations (POs), provincial and municipal Local Government Units (LGUs) and private sector. Table 1 below lists down specific offices and organizations which are to provide feedback on Project implementation through Key Informant Interviews and/or Focus Group Discussions (FGDs).

Table 1. SMARTSEAS PH Project Partners

<sup>&</sup>lt;sup>1</sup> For additional information on methods, see the <u>Handbook on Planning, Monitoring and Evaluating for Development Results</u>, Chapter 7, pg. 163

Agency Categories	Specific Agencies
National Government Agencies (NGAs)	
	1. Office of the Undersecretary for Mining
	Concerns and Climate Change, GEF
	Operational Focal Point
	2. DENR Central Office - Policy and Planning
	Service
	3. DENR Central Office – Foreign Assisted and Special Projects Service
	4. Biodiversity Management Bureau (BMB)
	- Offices of the Director and Assistant
	Director
	- Biodiversity Policy and Knowledge
	Management Division
	- Coastal and Marine Division
	5. Bureau of Fisheries and Aquatic Resources
	6. National Economic and Development Authority –
	Agriculture and Natural Resources Staff (NEDA-
	ANRES)
	7. Department of the Interior and Local Government
	(DILG)
ocal NGA Offices	
	1. DENR Regional Offices (regions IV-A, IV-B, VII,
	XI and CARAGA)
	2. Provincial Environment and Natural Resource
	Office (PENRO)
	3. Community Environment and Natural
	Resource Office (CENRO)
	4. BFAR Regional Office
	5. BFAR Provincial Fishery Office
Provincial and municipal LGUs <sup>2</sup>	1. Batangas Province and LGUs (Balayan,
	Batangas City, Lobo, Mabini, Nasugbu, San
	Juan)
	2. Oriental Mindoro and LGUs (Calapan City,
	Gloria, Naujan, Pinamalayan, Pola, Puerto
	Galera
	3. Occidental Mindoro and LGUs (Lubang, Looc,
	Abra de Ilog, Paluan
	4. Palawan Province and LGUs (Aborlan, Narra,
	Sofronio Espanola, Brooke's Point , Bataraza)
	5. Negros Oriental and LGUs (San Carlos City,
	Tayasan, Bindoy, Manjuyod, Ayungon, Amlan,
	Bais City, Guihulngan City, La Libertad, San
	Jose)  6 Nogres Ossidental and LGUs (Calatrava)
	6. Negros Occidental and LGUs (Calatrava,
	Toboso

<sup>&</sup>lt;sup>2</sup> The identification of local government units to be visited will be finalized during the inception meeting

Agency Categories	Specific Agencies		
	7. Cebu Province and LGUs (Alegria, Aloguinsan,		
	Badian, Bantayan, Ginatilan, Moalboal,		
	Samboan, Sta. Fe, Santander, San Remegio		
	8. Davao City		
	9. Davao de Sur Province and LGUs (Sta. Cruz)		
	10. Davao del Norte Province and LGUs (Island		
	Garden City of Samal, City of Panabo, Tagum City)		
	11. Compostela Valley Province and LGUs		
	(Mabini, Maco)		
	12. Davao Oriental Province and LGUs (Lupon,		
	San Isidro)		
	13. Surigao del Sur Province and LGUs (Carrascal,		
	Cantilan, Lanuza, Cortes, Tandag City)		
Local Responsible Partners	4 6 (615)		
	1. Conservation International Philippines (CIP)		
	National Fisheries Research and Development     Institute (NFRDI)		
	3. Fishbase Information Network (FIN)		
	4. HARIBON Foundation		
	5. Kabang Kalikasan ng Pilipinas (WWF Philippines)		
	6. RARE Philippines		
	7. UP Marine Science Institute		
Other Local Partners			
	1. VIP MPAN and LEN Technical Working Group		
	2. Palawan Council for Sustainable Development		
	3. TSPS Protected Area Office		
	4. Davao Integrated Development Program		
	(DIDP)		
	5. Lanuza Bay Development Alliance		
Partner People's Organizations <sup>3</sup>			

List of Stakeholders to be presented of the result of evaluation by the consultant

- 1. Project Management Unit
- 2. Biodiversity Management Bureau
- 3. United Nations Development Programme
- 4. Evaluation Review Group (i.e. NEDA-ANRES, DENR Policy and Planning, DENR FASPO, BMB CMD, BFAR, PEMSEA, PCSD, DILG)
- 5. DENR-SMARTSeas Project Board

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<sup>&</sup>lt;sup>3</sup> The identification of people's organization to be interviewed will be finalized during the inception meeting

The evaluator will review all relevant sources of information, such as the project document, project reports – including Annual APR/PIR, project budget revisions, midterm review, progress reports, GEF focal area tracking tools, project files, national strategic and legal documents, and any other materials that the evaluator considers useful for this evidence-based assessment. A list of documents that the project team will provide to the evaluator for review is included in <u>Annex B</u> of this Terms of Reference.

#### **EVALUATION CRITERIA & RATINGS**

An assessment of project performance will be carried out, based against expectations set out in the Project Logical Framework/Results Framework (see Annex A), which provides performance and impact indicators for project implementation along with their corresponding means of verification. The evaluation will at a minimum cover the criteria of: relevance, effectiveness, efficiency, sustainability and impact. Ratings must be provided on the following performance criteria. The completed table must be included in the evaluation executive summary. The obligatory rating scales are included in Annex D.

Evaluation Ratings:			
1. Monitoring and Evaluation	rating	2. IA& EA Execution	rating
M&E design at entry		Quality of UNDP Implementation	
M&E Plan Implementation		Quality of Execution - Executing Agency	
Overall quality of M&E		Overall quality of Implementation / Execution	
3. Assessment of Outcomes	rating	4. Sustainability	rating
Relevance		Financial resources:	
Effectiveness		Socio-political:	
Efficiency		Institutional framework and governance:	
Overall Project Outcome		Environmental :	
Rating			
		Overall likelihood of sustainability:	

#### **PROJECT FINANCE / COFINANCE**

The Evaluation will assess the key financial aspects of the project, including the extent of co-financing planned and realized. Project cost and funding data will be required, including annual expenditures. Variances between planned and actual expenditures will need to be assessed and explained. Results from recent financial audits, as available, should be taken into consideration. The evaluator(s) will receive assistance from the Country Office (CO) and Project Team to obtain financial data in order to complete the co-financing table below, which will be included in the terminal evaluation report.

Co-financing	UNDP own fina	ncing (mill.	Government		Partner Agency	'	Total	
(type/source)	US\$)		(mill. US\$)		(mill. US\$)		(mill. US\$)	
	Planned	Actual	Planned	Actual	Planned	Actual	Actual	Actual
Grants								
Loans/Concessions								

• In-kind support	1,500,000.00	16,853,171.00	7,480,319.00	25,833,490.00	
• Other					
Totals	1,500,000.00	16,853,171.00	7,480,319.00	25,833,490.00	

#### **MAINSTREAMING**

UNDP supported GEF financed projects are key components in UNDP country programming, as well as regional and global programmes. The evaluation will assess the extent to which the project was successfully mainstreamed with other UNDP priorities, including poverty alleviation, improved governance, the prevention and recovery from natural disasters, and gender.

#### **IMPACT**

The evaluators will assess the extent to which the project is achieving impacts or progressing towards the achievement of impacts. Key findings that should be brought out in the evaluations include whether the project has demonstrated: a) verifiable improvements in ecological status, b) verifiable reductions in stress on ecological systems, and/or c) demonstrated progress towards these impact achievements.<sup>4</sup>

#### **CONCLUSIONS, RECOMMENDATIONS & LESSONS**

The evaluation report must include a chapter providing a set of **conclusions**, **recommendations** and **lessons**.

#### **IMPLEMENTATION ARRANGEMENTS**

The principal responsibility for managing this evaluation resides with the UNDP CO in the Philippines. The UNDP CO will contract the evaluators and ensure the timely provision of per diems and travel arrangements within the country for the evaluation team. The Project Team will be responsible for liaising with the Evaluators team to set up stakeholder interviews, arrange field visits, coordinate with the Government etc.

#### **EVALUATION TIMEFRAME**

The total duration of the evaluation will be 38 days spread over 4 months according to the following plan:

Activity	Timing	Completion Date
Preparations for the TE Team (handover of	1 day	March 3, 2020
Project Documents)		
Document review and preparing TE Inception	3 days	March 6-8, 2020
Report		
Finalization and Validation of TE Inception		
Report- latest start of TE mission		

<sup>&</sup>lt;sup>4</sup> A useful tool for gauging progress to impact is the Review of Outcomes to Impacts (ROtI) method developed by the GEF Evaluation Office: ROTI Handbook 2009

TE mission: stakeholder meetings, interviews, field visits	21 days	March 3 - 28, 2020
Mission wrap-up meeting & presentation of initial findings- earliest end of TE mission  - Presentation of initial findings to PMU, UNDP CO, DENR Policy and Planning, Foreign Assisted and Special Projects Services (FASPS) and BMB representatives	1 day	April 12, 2020
Preparing draft TE report (incorporate feedbacks during audit trail into draft report)  Produce a final draft of the TE; Presentation of initial findings to PMU, UNDP CO, DENR Policy and Planning, Foreign Assisted and Special Projects Services (FASPS) and BMB representatives	10 days	April 17-28, 2020
Presentation of the final draft report to PMU, UNDP CO and DENR BMB representatives	1 day	May 4, 2020
Presentation of the final TE Report to the Project Board	1 day	May 22, 2020

# **EVALUATION DELIVERABLES**

The evaluation team is expected to deliver the following:

Deliverable	Content	Timing	Responsibilities
Inception	Evaluator provides	No later than 2 weeks	Inception Report presented to
Report	clarifications on	before the evaluation	PMU, UNDP CO and BMB
	timing and method	mission.	representatives
1 <sup>st</sup> Presentation	Initial Findings	End of evaluation mission	Initial findings presented to
			PMU, UNDP CO PMU, DENR
			Policy and Planning, Foreign
			Assisted and Special Projects
			Services (FASPS) BMB
			representatives, and ERG
			members.
Draft Final	Full report, (per	Within 3 weeks of the	Draft Final Report presented to
Report	annexed template)	evaluation mission	PMU, UNDP CO, DENR Policy
	with annexes		and Planning, Foreign Assisted
			and Special Projects Services
			(FASPS) and BMB

			representatives and other
			Evaluation Reference Group
			(ERG) members
			Sent to CO, reviewed by RTA,
			PCU, GEF OFPs
2 <sup>nd</sup>	Draft Final Report	1 week after the	Draft Final Report presented to
Presentation		preparation of the draft	DENR-PPS, DENR-FASPS, DENR-
		final report	BMB, UNDP, and ERG members
Final Report*	Revised report	Within 1 week of receiving	Final Report presented to the
		UNDP comments on draft	Project Board; signed-off by
			PMU, BMB, CO and RTA
			Sent to CO for uploading to
			UNDP ERC.

<sup>\*</sup>When submitting the final evaluation report, the evaluator is required also to provide an 'audit trail', detailing how all received comments have (and have not) been addressed in the final evaluation report.

#### **TEAM COMPOSITION**

A team of two independent consultants will conduct the TE - one team leader (with experience and exposure to projects and evaluations in other regions globally) and one team expert, from the Philippines. The consultants must not have participated in the project preparation, formulation, and/or implementation (including the writing of the Project Document) and should not have a conflict of interest with project's related activities.

The team expert who will be the national consultant will have the following qualities:

Qualifications	Percentage
Education  Advanced degree in Environment and Natural Resources Management (ENRM), Environmental Planning or Resource Economics, or other closely related field	10
Experience At least 10 years of experience in natural resource economics or accounting preferably in marine protected areas or fisheries management;	20
At least 10 years of experience in the implementation of protected area management, MPA financing sustainability, MPA system wide planning and monitoring, and capacity building for MPA management.	20
Demonstrated experience in conducting international development evaluations; prior experience in GEF Project evaluations would be an advantage;	15
Demonstrated strong knowledge of Monitoring and Evaluation methods for development projects; knowledge of UNDP's results-based management orientation and practices;	15

Familiarity with biodiversity conservation issues in the Philippines;	
	10
Language	10
Fluency in the English language and excellent oral and written communication skills.	
TOTAL	100

The National Consultant will primarily support the International Consultant, the Team Leader, in the conduct of the evaluation mission. S/he is expected to do the tasks but not limited to the following:

- Assist the team leader and provide inputs in the preparation of the TE Inception Report and Mid-term Evaluation Report;
- 2. Assist in the conduct of the evaluation mission especially in the gathering and analysis of data and information;
- 3. Provide the national context in the analysis of SMARTSeas' results and accomplishments; and
- Provide recommendations for improvement considering the national context where SMARTSeas operates.

The Evaluation Team is expected to discuss among themselves their detailed division of work and should be clearly articulated in the TE Inception Report.

The National Consultant will coordinate with the Team Leader (International Consultant). The UNDP CO and PMU will provide support to the development of the evaluation work plan in consultation with key project partners. The project team (PMU) will serve as the reference group for the evaluation and ensure the monitoring of satisfactory completion of evaluation deliverables.

SMARTSeas PH PMU will provide office space and access to office services such as, Internet and printing. Evaluator/s should provide their own computer and communications equipment.

In consultation with the Evaluation Team and as requested, the PMU personnel will make available all relevant documentation and provide contact information to key project partners and stakeholders, and facilitate contact where needed. The team will also assist in organizing any briefing de-briefing meetings including coordination of stakeholders' input in the evaluation draft report.

#### **EVALUATOR ETHICS**

Evaluation consultants will be held to the highest ethical standards and are required to sign a Code of Conduct (Annex E) upon acceptance of the assignment. UNDP evaluations are conducted in accordance with the principles outlined in the <u>UNEG 'Ethical Guidelines for Evaluations'</u>

#### **PAYMENT MODALITIES AND SPECIFICATIONS**

Consultants will be contracted by UNDP and remunerated according to the reviewed and accepted financial proposal. The contract will be output-based and payment issued only upon delivery of satisfactory outputs/milestones.

%	Milestone				
10%	Upon submission and approval of the TE Mission Inception Report				
40%	Upon submission and approval of the 1ST draft terminal evaluation report				
50%	Upon submission and approval of (UNDP-CO and UNDP RTA) of the final terminal evaluation report and audit trail.				

#### **APPLICATION PROCESS**

Applicants are requested to apply online (http://www.undp.org.ph.jobs) . Individual consultants are invited to submit applications together with their CV for these positions.

The application should contain a current and complete C.V. in English with indication of the e-mail and phone contact. Shortlisted candidates will be requested to submit a price offer indicating the total cost of the assignment (including daily fee, per diem and travel costs).

UNDP applies a fair and transparent selection process that will take into account the competencies/skills of the applicants as well as their financial proposals. Qualified women and members of social minorities are encouraged to apply.

	INDICATOR	BASELINE	END OF PROJECT TARGETS (2020)	SOURCE OF INFORMATION	RISKS AND ASSUMPTIONS
Project Objective <sup>5</sup> Strengthening the Conservation, Protection and Management of Key Marine Biodiversity Areas in the Philippines	Number of Marine Key Biodiversity Areas in the Philippines included in the PA System (IUCN Categories I – VI)  Percent increase in Fish biomass of commercially important species	Siganidae, Acanthuridae and Serranidae.  Acanthuridae -2.58 kg 500m-2 (±0.33) Serranidae - 0.35 kg 500m-2 (±0.05) Siganidae -0.56 kg 500m-2 (±0.10)  For TSPS,  Acanthuridae -3.77 kg 500m-2 (±0.68) Serranidae - 0.59 kg 500m-2 (±0.11) Siganidae -0.44 kg 500m-2 (±0.10)  For VIP  Acanthuridae -0.56 kg 500m-2 (±0.08)	At least 66 out of the 123 MKBAs in Philippines are included in the PA System (IUCN Categories I – VI)  5% increase in fish biomass of at least 3 commercially important species.	BMB report and database  MSN report/database  NBSAP  Country (Philippines) report to CBD  MSN report and database Site resource monitoring reports FIN data on fish diversity	Risks Shift in national and local priorities will not be supportive of MPA/MPANs Extreme climate and geological events  Assumptions Proposed budget allocation for SCREMP is released every year until 2020 Partner agencies and institutions cooperate and coordinate well their interventions and activities.

<sup>&</sup>lt;sup>5</sup> Objective (Atlas output) monitored quarterly ERBM and annually in APR/PIR

INDICATOR	BASELINE	END OF PROJECT TARGETS	SOURCE OF INFORMATION	RISKS AND ASSUMPTIONS
		(2020)		
	Serranidae – 0.09 kg 500m-2 (±0.02) Siganidae -0.19 kg 500m-2 (±0.06)  For Southern Palawan  Acanthuridae -1.66 kg 500m-2 (±0.74) Serranidae – 0.23 kg 500m-2 (±0.08) Siganidae -0.49 kg 500m-2 (±0.07)  For Lanuza Bay  Acanthuridae -2.06 kg 500m-2 (±0.65) Serranidae – 0.55 kg 500m-2 (±0.15) Siganidae -0.22 kg 500m-2 (±0.11)  For Davao Gulf  Acanthuridae -1.96	(2020)		
	kg 500m-2 (±0.45) Serranidae – 0.18 kg 500m-2 (±0.03) Siganidae –0.81kg 500m-2 (±0.23)			
Level of water pollution levels in Verde Island Passage, Lanuza Bay, Davao Gulf, Southern Palawan and Tanon Strait	Baselines to be established in Year $1^{69}$	Reduction in pollution level against the baseline levels. Targets to be agreed in Year 1.	Project reports Community-based water monitoring records.	

INDICATOR	BASELINE	END OF PROJECT TARGETS	SOURCE OF INFORMATION	RISKS AND ASSUMPTIONS
		(2020)		
Protected Seascape.				
Presence of large marine vertebrates (e.g. Marine mammals, reptiles, sharks)	Lanuza Bay:  1. Green sea turtle (Chelonia mydas)  2. Hawksbill turtle (Eretmochelys imbricata)  3. Whale shark (Rhincodon typus)  Davao Gulf:  1. Green sea turtle (Chelonia mydas)  2. Hawksbill turtle (Eretmochelys imbricata)  3. Dugong dugon  4. Spinner dolphin (Stenella longirostris)  5. Gray's spinner dolphin (S.I. longirostris)  6. Shortfinned pilot whales (Globicephala macrorhynchus)  TSPS  1. Dwarf  Sperm whale (Kogia sima)	No net decrease in sightings of large marine vertebrates.	Project reports Community-based dolphin monitoring records	
	<ul><li>2. Bottlenose</li><li>dolphin (Tursiops</li><li>truncatus)</li></ul>			

	INDICATOR	BASELINE	END OF PROJECT TARGETS	SOURCE OF INFORMATION	RISKS AND ASSUMPTIONS
			(2020)		
		3. Short- finned pilot whales (Globicephala macrorhynchus) VIP 1. Green sea turtle (Chelonia mydas) 2. Hawksbill turtle (Eretmochelys imbricata) 3. Dwarf Sperm whale (Kogia sima) 4. Bottlenose dolphin (Tursiops truncatus) 5. Spinner dolphin (Stenella longirostris)			
Outcome 1 <sup>6</sup> Increased Management Effectiveness of Marine Protected Areas (MPAs) and MPA Networks (MPANs)	1.2 Management implementat 1.3 MPA and MI Lanuza Bay, I 1.4 Increased ca incorporated 1.5 At least 20% tangible supp	etworks (NPANs) establist improved at least ion of local government PAN management structions of the struction of local government plant increase in LGUs or local port for capacity building tivities at site level.	95 existing MPAs or community-based tures institutionalized ected Area Manageming and monitor produle partners support in	through the develop I MPA management plan I in Southern Palawan, ment with Capacity Dev cesses for MPAs/MPANs in each target site in terr tion, MPA management,	Verde Island Passage, Velopment Scorecards S at all five target sites. This of funding or other
	IUCN Category V Protected Landscape PAs in the 5 target sites	Strait Protected Seascape)	hectares more will be placed under PA or IUCN Category	BMB report and database  MSN report/database  NBSAP  Country (Philippines) report to CBD	local priorities will not be supportive of MPA/MPANs  Extreme climate and geological events

<sup>6</sup> All outcomes monitored annually in the APR/PIR. It is highly recommended not to have more than 4 outcomes.

INDICATOR	BASELINE	END OF PROJECT TARGETS	SOURCE OF INFORMATION	RISKS AND ASSUMPTIONS
		(2020)		
METT Scores is each of Lanuz Bay, Tano Strait Protecte Seascape, Southern Palawan, VI and Davao Gutarget sites	TSPS – 40%  Southern Palawan –  40%  VIP 29%  Davao Bay – 48%	Lanuza Bay– 58% TSPS – 50% Southern Palawan – 50% VIP 39% Davao Bay - 58%	METT PA assessment scorecards	
METT Scores is each of the selected 9 MPAs targeted by Management Plan development and implementation	1. Batangas Carerahan Fish Sanctuary and Reserve 38 2. Batangas Nalayag Point Fish Refuge and Sanctuary 68	At least 25% increase in management effectiveness scores using METT of 95 MPAs	METT PA assessment scorecards	
	7. Batangas Biga Fishery Sanctuary 43			

INDICATOR	BASELINE	END OF PROJECT TARGETS	SOURCE O	F RISKS AND ASSUMPTIONS
		(2020)		
	8. Batangas Punta			
	Fuego			
	Sanctuary 37			
	9. Batangas			
	Hugom Marine			
	Sanctuary 63			
	10. Oriental			
	Mindoro Ranzo			
	Fish Sanctuary			
	54			
	11. Romblon			
	Yabawon Fish			
	Sanctuary 60			
	12. Palawan Sto.			
	Niño Fish			
	Sanctuary 14			
	13. Palawan			
	Gosong Fish			
	Sanctuary 13			
	14. Palawan Sapah			
	and			
	Sarimburawan			
	Fish Sanctuary			
	22			
	15. Palawan			
	Maasin Fish			
	Sanctuary 24			
	16. Negros Oriental			
	Bolisong Marine			
	Protected Area			
	32			
	17. Negros Oriental			
	Bala-as Marine			
	Protected Area			
	32			
	18. Negros Oriental			
	Campuyo			
	Marine			
	Protected Area			
	33			
	1 33			

INDICATOR	BASELINE	END OF PROJECT		
		TARGETS	INFORMATION	ASSUMPTIONS
		(2020)		
	19. Negros			
	Occidental			
	Sagahan Marine			
	Protected Area			
	28			
	20. Cebu Ginatilan			
	Marine			
	Sanctuary 59			
	21. Cebu Colase			
	Fish Sanctuary			
	54			
	22. Davao City			
	Punta			
	Dumalag			
	Marine			
	Protected Area			
	45			
	23. Davao City			
	Agdao			
	Centro Fish			
	Sanctuary			
	(Davao City) 33			
	24. Davao City			
	Lasang-			
	Bunawan			
	Marine			
	Protected Area			
	(Davao City) 34			
	25. Davao City			
	Vicente			
	Hizon Sr.			
	Marine			
	Protected Area			
	(Davao City) 61			
	26. Davao de Sur			
	Bato Marine			
	Protected Area			
	57			
	27. Davao del			
	Norte Cogon			

INDICATOR	BASELINE	END OF PROJECT TARGETS	SOURCE INFORMATION	OF	RISKS AND ASSUMPTIONS
		(2020)			
	Fish Sanctuary				
	60				
	28. Davao del				
	Norte Dapia				
	Marine				
	Sanctuary 58				
	29. Davao del				
	Norte Linosutan				
	Coral Garden				
	Marine				
	Protected Area				
	60				
	30. Davao del				
	Norte Dadatan				
	and Mansud				
	Coral Garden				
	Marine				
	Protected Area				
	60				
	31. Davao del				
	Norte Camudmud				
	Marine				
	Protected Area				
	60				
	32. Davao del				
	Norte				
	Cagangohan				
	Fish Santuary				
	35				
	33. Davao del				
	Norte				
	Liboganon Fish				
	Sanctuary				
	(Tagum City) 40				
	34. Compostela				
	Valley Mabini				
	Protected				
	Landscape and				
	Sescape (NIPAS)				
	50				

INDICATOR	BASELINE	END OF PROJECT TARGETS	SOURCE OF INFORMATION	RISKS AND ASSUMPTIONS
		(2020)		
	35. Davao Oriental			
	Lupon Fish			
	Sanctuary 62			
	36. Surigao del Sur			
	Adlay Marine			
	Protected Area			
	59			
	37. Surigao del Sur			
	Carrascal			
	Marine			
	Protected Area			
	59			
	38. Surigao del Sur			
	General Island			
	Marine			
	Protected Area			
	55			
	39. Surigao del Sur			
	Ayoke Marine			
	Protected Area			
	54			
	40. Surigao del Sur			
	San Pedro			
	Marine			
	Protected Area			
	12			
	41. Surigao del Sur			
	Poblacion Fish			
	Sanctuary 63			
	42. Surigao del Sur			
	Tag-anongan			
	Fish Sanctuary			
	63			
	43. Surigao del Sur			
	Mabahin Fish			
	Sanctuary 65			
	44. Surigao del Sur			
	Tigao Fish			
	Sanctuary 65			

	INDICATOR	BASELINE	END OF PROJECT TARGETS	SOURCE OF INFORMATION	RISKS AND ASSUMPTIONS
			(2020)		
		<ul> <li>45. Surigao del Sur Balibadon Fish Sanctuary 65</li> <li>46. Surigao del Sur Buenavista Marine Protected Area 47</li> <li>47. Surigao del Sur Mabua Marine Protected Area 48</li> </ul>			
	Number of gender and IP sensitive MPA/MPAN management plan formulated and implemented	O. There are draft management plans that have not been approved and implemented in 4 of the proposed project sites (VIP, Tanon, Davao Gulf and Lanuza Bay)	At least four MPA networks with gender and IP sensitive management plans developed and jointly implemented	Project site reports	
	Average increase in technical and management capacity scores in the 5 target MPA networks	Capacity scorecard – Tanon and Lanuza: 18 out 45; VIP: 19; Southern Palawan: 14, Average of 17.5	20% average increase in capacity score cards of the 5 target MPA networks by 2016 and 35% average increase by 2018	Project reports & UNDP Capacity Scorecard applied at Mid-Term and Final Evaluation	
Outcome 2 Improved Financial Sustainability of MPAs and MPANs	potential commanagement 2.2 At least two targeting incommanagement 2.3 At least 5 of including management from the fish level activity 2.4 MPA financing governance in	st savings or cost efficit functions in MPANs. MPANS (Verde Island Pareases in revenue general locally managed MPA in rket-based visitor and sceries sector and local table.  In g plans developed and mechanisms to ensure p	eiencies on average assage and Davao Guation from the tourism each of five sites had ervice fees for tourism xes for conservation piloted in at least 30 articipatory manager	rying size (<5 ha, < 50ha, per site identified through the site identified through the site identified through the sectors and fisheries sectors are revenue generation of operators, pilot ecological and management of key of MPAs in each of finent of revenues and reagencies as appropriate	ough consolidation of ing and business plans schemes in operation, gical service payments y tourism draws. (Field we sites, incorporating sources involving local

INDICATOR	BASELINE	END OF PROJECT TARGETS	SOURCE OF INFORMATION	RISKS AND ASSUMPTIONS
		(2020)		
Financial resources for conservation and management of MPAs in five project sites  Percentage of MPA funding coming from sources other than government budgets  Number of MPAs with participatory multi- stakeholder systems in place to oversee utilization of MPA funds and revenues include women and IPs where	Funding Gap present. 7 Baseline to be established in Year 28  All funding disaggregated into local government, central government	At least 25 MPAs (5 MPAs in each site) have income from various sources that covers the recurrent costs as defined by financing plans  50% of income from sources other than government budgets by 2018  At least 30 participating MPAs have participatory multi stakeholder systems including women and IPs where appropriate with oversight functions on disbursement /	Financial and business plans; Receipts and other proof of payment (landing fees, auxiliary invoice, user fees, entry fees); Approved regulations or business procedures; MOAs etc.  Minutes of the multistakeholder meetings  Project Reports	RISKS: Major calamity or disaster impacting on local economies; change in priority development projects in sites; political climate and peace and order condition prevents co-management and collaboration ASSUMPTIONS: sustained interest in MPAs and MPANs as management interventions from national and local governments  Basis for MPANs is well understood There is enough local expertise to undergo training in SF
appropriate		resource allocation by 2018		

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<sup>&</sup>lt;sup>7</sup> Data gathered from various technical reports plus two data sets provided by the site partners for this PPG indicate a huge funding gap between current management costs and the ideal conservation scenario. Rosales (2008)<sup>48</sup> estimated the ideal enforcement scenario (a significant component of MPA costs) to be at least six times than the current expenditure levels while Anda and Atienza<sup>7</sup>, using 79 PA samples including both marine and terrestrial PAs, estimated an increase of 9.7 times in operating expenditures. The study by Mazars Starling (2012) evaluated funding gaps for five MPAs, three of which are NIPAS sites, while the two others are LGU-managed. Of the three NIPAS sites, only Tubbataha Reef appears to be generating enough revenues to defray all costs. Gilutongan MPA also resulted in a zero funding gap given its collaboration with the Hei Yang Sports Management Corporation, the arrangement of which generates Php 6 million annually. Financing gaps ranged from 38.66% for Apo Reef (a large flagship national MPA) to 66.3% for the Palm Reef Marine Reserve, a small LGU-managed MPA in the Visayas.

<sup>&</sup>lt;sup>8</sup> Collecting financial data for locally-managed MPAs needs detailed analysis as many agencies/partners are involved. During the financial planning exercise of to-be-selected 25 MPAs the baseline financial information and the required operational costs will be estimated against which progress will be measured.

	INDICATOR	BASELINE	END OF PROJECT	SOURCE OF	RISKS AND
			TARGETS	INFORMATION	ASSUMPTIONS
			(2020)		
	Number of	0	At least 25 MPAs	Management plans	
	sustainable		in five sites have	with financial plans	
	financing plans		sustainable	incorporated	
	implemented in		financing plans		
	participating		being		
	MPAs		implemented as		
			part of their		
			management		
Outcome 3	Outputs:		plans		
Enabling Policy Framework for Marine Biodiversity Conservation.	Networks (MPANs) encompassing subsets of the national MPA system according to ecological connective and/or management effectiveness criteria.				management of MPA ecological connectivity ted at BFAR and DENR applementing effective heir local government
	Presence of a gender- and IP-sensitive, inclusive and comprehensive MPA and MPAN Policy Framework	Policy & regulatory review to be conducted in Y1 of among other the following documents:Fisheries Code, NIPAS Act  • Wildlife Act, LGC, Other relevant statutes,EO 578, MOA Lanuza Bay, EO 1234, Davao Gulf Management Council	A comprehensive MPA and MPAN Policy Framework in place incorporating gender equality and IP rights developed and effectively implemented addressing at least 50% of the policy recommendations identified through the policy review	<ul> <li>Policy review study</li> <li>Policy issuances</li> <li>Line up of relevant policy recommendations</li> </ul>	Conflicting positions of stakeholders Change in political leadership and shift in development priorities of national and local governments that conflict with MPA and MPAn interests, especially with the synchronized national and local elections taking place in 2016 (consider in this
	Number of policies for MPAs and	Close seasons during breeding season of particular fish	All policies for MPAs and MPANs management	Revised policies	respect • Policy harmonization and

INDICATOR	BASELINE	END OF PROJECT TARGETS	SOURCE OF INFORMATION	RISKS AND ASSUMPTIONS
MPANs management that incorporate scientifically- based ecological conservation criteria (species abundance and distribution, threats and pressures, larval transmission	species  Lubang Island declared as climate resilient MPA after a thorough multi disciplinary climate change vulnerability assessment  Unified fishery odinance in Lanuza Bay			
and dispersal, climate change stresses, etc				

#### ANNEX B: LIST OF DOCUMENTS TO BE REVIEWED BY THE EVALUATORS

- 1. PIF (SEP)
- 2. UNDP Initiation Plan [SEP]
- 3. UNDP Project Document [SEP]
- 4. UNDP Environmental and Social Screening results [SEP]
- 5. Project Inception Report [SEP]
- 6. All Project Implementation Reports (PIR's) [SEP]
- 7. Annual and Quarterly Progress Reports (2015-2019) and annual work plans (AWPs) from 2015-2019 of the various implementation task teams  $\frac{C}{MR}$
- 8. Audit reports [SEP]
- 9. Finalized GEF focal area Tracking Tools at CEO endorsement and midterm (fillin specific TTs for this project's sefocal area) sefocal area

- 10. Oversight mission reports [5]
- 11. All monitoring reports prepared by the project [SEP]
- 12. Financial and Administration guidelines used by Project Team [517]

The following documents will also be available:

- 13. Project operational guidelines, manuals and systems [SEP]
- 14. UNDP country/countries programme document(s) [5]
- 15. Minutes of the SMARTSeas PH Project Board Meetings and other meetings (i.e. Project Appraisal Committee meetings)
- 16. Project site location maps [SEP]
- 17. Mid-Term Review Evaluation Report

# **ANNEX C: EVALUATION QUESTIONS**

This is a generic list, to be further detailed with more specific questions by CO and UNDP GEF Technical Adviser based on the particulars of the project.

Evaluative Criteria Questions	Indicators	Sources	Methodology
Relevance: How does the project relate to the main objectives of the Conational levels?	GEF focal area, and to the environment and	development priorities at ti	he local, regional and
<ul> <li>Has the SMARTSeas developed good practices in MPA Network planning, establishment and implementation, financing and capacity building suitable and appropriate to local conditions?</li> </ul>		•	•
<ul> <li>To what extent has SMARTSEAS achieved mainstreaming of good practices in MPA Network planning and implementation, financing and capacity-building in the Biodiversity Management Bureau's Coastal and Marine Environment Management Program (CMEMP)?</li> </ul>		•	•
<ul> <li>Did the project design address the needs of target beneficiaries, i.e., DENR-BMB, local government units (LGUs) and communities?</li> </ul>		•	•
<ul> <li>To what extent did the project adapt to changes un contexts over time? Were there changes which need to made to respond to potential new needs and/or priorities?</li> </ul>		•	•
Effectiveness: To what extent have the expected outcomes and object	ives of the project been achieved?		
What outcomes have the Project achieved, expected and unexpected, positive and negative?	•	•	•
Has the Project reached its intended beneficiaries, DENR-BMB, local government units (LGUs) and communities?	•	•	•
To what extent has the Project been effective in building the capacities of key national and local decision-makers, including		•	•

the communities, in ensuring improved Coastal Resources Management (CRM)?			
Efficiency: Was the project implemented efficiently, in-line with intern	ational and national norms and standards?		
<ul> <li>Was the project implemented on budget? Were the variances between planned and actual expenditure justified versus the extent of achievement of outcomes?</li> </ul>	•	•	•
<ul> <li>Has the partnership modality, which was used for project implementation, resulted in efficient use of partner capacities and sufficiently utilized the comparative advantage of the partners involved, including key National Government Agencies (NGAs), local NGA Offices, LGUs, Local Responsible Partners (LRPs), academic institutions, non-government organizations (NGOs) and Peoples' Organizations (POs) and their ongoing activities?</li> </ul>			•
<ul> <li>Did the Project build effective synergies with other existing initiatives?</li> </ul>	•	•	•
Sustainability: To what extent are there financial, institutional, social	economic, and/or environmental risks to su	ustaining long-term project	results?
<ul> <li>To what extent are the outcomes replicable and have the potential for scaling-up by DENR-BMB, LGUs and local partners, including local key NGA Offices LGUs, academic institutions and NGOs?</li> </ul>		•	•
<ul> <li>Was there adequate ownership of the project by end- users/beneficiaries and were there tangible commitments from these user/beneficiaries?</li> </ul>		•	•
• To what extent has the programme built in resilience to future risks?	•	•	•
Impact: Are there indications that the project has contributed to, status?	or enabled progress toward, reduced env	ironmental stress and/or	improved ecological

To what extent has the Project contributed to achieving results at the impact level?	•	•	•
What are the results that are directly attributable to the interventions of the Project?	•	•	•

# **ANNEX D: RATING SCALES**

Ratings for Outcomes, Effectiveness, Efficiency, M&E, I&E Execution	Sustainability ratings:	Relevance ratings		
6: Highly Satisfactory (HS): no shortcomings 5: Satisfactory (S): minor	<ul><li>4. Likely (L): negligible risks to sustainability</li><li>3. Moderately Likely (ML):moderate</li></ul>	<ol> <li>Relevant (R)</li> <li>Not relevant</li> </ol>		
shortcomings 4: Moderately Satisfactory (MS)	risks  2. Moderately Unlikely (MU):	(NR)		
<ol> <li>Moderately Unsatisfactory (MU): significant shortcomings</li> <li>Unsatisfactory (U): major problems</li> <li>Highly Unsatisfactory (HU): severe problems</li> </ol>	significant risks  1. Unlikely (U): severe risks	Impact Ratings: 3. Significant (S) 2. Minimal (M) 1. Negligible (N)		
Additional ratings where relevant:  Not Applicable (N/A)  Unable to Assess (U/A				

#### ANNEX E: EVALUATION CONSULTANT CODE OF CONDUCT AND AGREEMENT FORM

#### **Evaluators:**

- 1. Must present information that is complete and fair in its assessment of strengths and weaknesses so that decisions or actions taken are well founded.
- 2. Must disclose the full set of evaluation findings along with information on their limitations and have this accessible to all affected by the evaluation with expressed legal rights to receive results.
- 3. Should protect the anonymity and confidentiality of individual informants. They should provide maximum notice, minimize demands on time, and respect people's right not to engage. Evaluators must respect people's right to provide information in confidence, and must ensure that sensitive information cannot be traced to its source. Evaluators are not expected to evaluate individuals, and must balance an evaluation of management functions with this general principle.
- 4. Sometimes uncover evidence of wrongdoing while conducting evaluations. Such cases must be reported discreetly to the appropriate investigative body. Evaluators should consult with other relevant oversight entities when there is any doubt about if and how issues should be reported.
- 5. Should be sensitive to beliefs, manners and customs and act with integrity and honesty in their relations with all stakeholders. In line with the UN Universal Declaration of Human Rights, evaluators must be sensitive to and address issues of discrimination and gender equality. They should avoid offending the dignity and self-respect of those persons with whom they come in contact in the course of the evaluation. Knowing that evaluation might negatively affect the interests of some stakeholders, evaluators should conduct the evaluation and communicate its purpose and results in a way that clearly respects the stakeholders' dignity and self-worth.
- 6. Are responsible for their performance and their product(s). They are responsible for the clear, accurate and fair written and/or oral presentation of study imitations, findings and recommendations.
- 7. Should reflect sound accounting procedures and be prudent in using the resources of the evaluation.

Evaluation Consultant Agreement Form <sup>9</sup>
Agreement to abide by the Code of Conduct for Evaluation in the UN System
Name of Consultant:
Name of Consultancy Organization (where relevant):
I confirm that I have received and understood and will abide by the United Nations Code of Conduct for Evaluation.
Signed at <i>place</i> on <i>date</i>
Signature:

 $<sup>^9</sup> www.unevaluation.org/unegcodeofconduct \\$ 

#### ANNEX F: EVALUATION REPORT OUTLINE<sup>10</sup>

- **i.** Opening page:
  - Title of UNDP supported GEF financed project
  - UNDP and GEF project ID#s.
  - Evaluation time frame and date of evaluation report
  - Region and countries included in the project
  - GEF Operational Program/Strategic Program
  - Implementing Partner and other project partners
  - Evaluation team members
  - Acknowledgements
- ii. Executive Summary
  - Project Summary Table
  - Project Description (brief)
  - Evaluation Rating Table
  - Summary of conclusions, recommendations and lessons
- iii. Acronyms and Abbreviations

(See: UNDP Editorial Manual<sup>11</sup>)

- **1.** Introduction
  - Purpose of the evaluation
  - Scope & Methodology
  - Structure of the evaluation report
- **2.** Project description and development context
  - Project start and duration
  - Problems that the project sought to address
  - Immediate and development objectives of the project
  - Baseline Indicators established
  - Main stakeholders
  - Expected Results
- **3.** Findings

(In addition to a descriptive assessment, all criteria marked with (\*) must be rated<sup>12</sup>)

- **3.1** Project Design / Formulation
  - Analysis of LFA/Results Framework (Project logic /strategy; Indicators)
  - Assumptions and Risks
  - Lessons from other relevant projects (e.g., same focal area) incorporated into project design
  - Planned stakeholder participation
  - Replication approach
  - UNDP comparative advantage
  - Linkages between project and other interventions within the sector
  - Management arrangements

<sup>&</sup>lt;sup>10</sup>The Report length should not exceed 40 pages in total (not including annexes).

<sup>&</sup>lt;sup>11</sup> UNDP Style Manual, Office of Communications, Partnerships Bureau, updated November 2008

<sup>&</sup>lt;sup>12</sup> Using a six-point rating scale: 6: Highly Satisfactory, 5: Satisfactory, 4: Marginally Satisfactory, 3: Marginally Unsatisfactory, 2: Unsatisfactory and 1: Highly Unsatisfactory, see section 3.5, page 37 for ratings explanations.

## **3.2** Project Implementation

- Adaptive management (changes to the project design and project outputs during implementation)
- Partnership arrangements (with relevant stakeholders involved in the country/region)
- Feedback from M&E activities used for adaptive management
- Project Finance:
- Monitoring and evaluation: design at entry and implementation (\*)
- UNDP and Implementing Partner implementation / execution (\*) coordination, and operational issues

## **3.3** Project Results

- Overall results (attainment of objectives) (\*)
- Relevance(\*)
- Effectiveness & Efficiency (\*)
- Country ownership
- Mainstreaming
- Sustainability (\*)
- Impact

## **4.** Conclusions, Recommendations & Lessons

- Corrective actions for the design, implementation, monitoring and evaluation of the project
- Actions to follow up or reinforce initial benefits from the project
- Proposals for future directions underlining main objectives
- Best and worst practices in addressing issues relating to relevance, performance and success

#### **5.** Annexes

- ToR
- Itinerary
- List of persons interviewed
- Summary of field visits
- List of documents reviewed
- Evaluation Question Matrix
- Questionnaire used and summary of results
- Evaluation Consultant Agreement Form

# Annex G. Co-Financing Form

See attached separate form.

# ANNEX H: EVALUATION REPORT CLEARANCE FORM

(to be completed by CO and UNDP GEF Technical Adviser based in the region and included in the final

Evaluation Report Reviewed and Cleared by					
UNDP Country Office					
Name:		-			
Signature:	Date:				
UNDP GEF RTA					
Name:		-			
Signature:	Date:				
Signature:	Date:				

#### ANNEX I:

## UNDP-GEF TE REPORT AUDIT TRAIL TEMPLATE

*Note:* The following is a template for the TE Team to show how the received comments on the draft TE report have (or have not) been incorporated into the final TE report. This audit trail should be included as an annex in the final TE report.

# To the comments received on (*date*) from the Terminal Evaluation of (*project name*) (UNDP Project ID-PIMS #)

The following comments were provided in track changes to the draft Terminal Evaluation report; they are referenced by institution ("Author" column) and track change comment number ("#" column):

Author	#	Para No./ comment location	Comment/Feedback on the draft TE report	TE team response and actions taken