

## INDIVIDUAL CONSULTANT PROCUREMENT NOTICE

Date: 17 September 2020

Reference: LBN/CO/IC/132/20

Country: Lebanon

**Description of the assignment:** National consultant to conduct the Analysis of Expenditure, Costing, Fiscal Space, and Financing for Social Protection Strategy.

**Project name:** Developing Inclusive Social Protection in Lebanon.

**Period of assignment/services:** 40 working days spread over a period of 4 months.

Proposals should be submitted online through the UNDP job site at https://jobs.undp.org/ no later than; 25 September 2020 at 11:59 PM Beirut Local Time. Proposals will not be received through email.

Any request for clarification must be sent in writing to the e-mail **Procurement.lb@undp.org** The UNDP Procurement Unit will respond in writing by standard electronic mail and will send written copies of the response, including an explanation of the query without identifying the source of inquiry, to all consultants.

#### 1. BACKGROUND

Lebanon is facing unprecedented economic and social crises considered as the harshest in its modern history. As a result of the chronic twin deficit in the fiscal balance and balance of payment over the past years, the economic crisis escalated to turn into a sovereign debt crisis, monetary and liquidity crisis, and a severe economic contraction. The situation was further aggravated with the outbreak of the COVID-19 pandemic that speeded up the economic fallout.

Lebanon lacks an integrated national social protection (SP) system to protect its poor and vulnerable population, and mostly characterized by vertical and horizontal fragmentation, excessive leakage and

exclusion. As such, coverage and provision of protection to the poorest and most vulnerable remains inadequate. The ongoing economic crisis, compounded by the COVID19 implications, clearly demonstrated the fragility of the system and its inability to adequately respond to shocks. The shift towards a Government-led national SP system with a clear policy, vision and direction will improve longer-term programming, increase efficiency in budget allocation and bring more sustainable investment in the sector.

The Government in Lebanon – supported by several UN agencies including UNICEF, ILO and UNDP – is in the process of developing a national social protection strategy to embed the Government vision during the short, medium, and long term. The strategy will have six main pillars considered as the back of any social protection system, name: i) social assistance, ii) social insurance, ii) economic inclusion and labor market activation, iv) financial access to health, v) financial access to education, and vi) social welfare services. The strategy will have cross-cutting priorities including gender, disability, shock responsiveness, migration, lifecycle vulnerabilities as well as refugees.

A key consideration in the strategy development is related to availability of financial resources to implement priority programmes and activities, given the tight fiscal constraints, low confidence, and gloomy economic prospects.

#### 2. SCOPE OF WORK, RESPONSIBILITIES AND DESCRIPTION OF THE PROPOSED ANALYTICAL WORK

To support the development of the national strategy, UNDP seeks to recruit a financial economist/analyst who will contribute to the development of the financial and cost analysis of the proposed strategy. S/he will also work closely with a multi-disciplinary team of experts in finance, economics and social development to produce the final costing of the strategy. In specific, the consultant will act as a key contributor to produce the following outputs:

- a) Budget and expenditure analysis: the consultant will contribute to the analysis of budget expenditure. Broadly, budget preparation process in Lebanon shall be described including the preparation of the Medium Term Fiscal Framework (MTFF), the budget ceiling, the constitutional and legal dates for preparing and processing the budget, in addition to any other parameters featuring the process of budget preparation and execution. The consultant shall also support in performing expenditure analysis covering selected line ministries, institutions, and agencies engaged in service delivery and financing of existing social protection interventions. This includes not limited to the Ministry of Social Affairs, Ministry of Labor, the National Social Security Fund, the Ministry of Finance, the Ministry of Education, other Line Ministries and funds that provide any type of social assistance/social insurance benefits. Analysis includes historical trends, expenditure structure, major components, and delivery mechanisms (contracting, direct service delivery). Percentage of budget expenditure and GDP are key indicators of the level of spending.
- b) Costing analysis programmes and activities: Once priority programmes of the social protection strategy are identified, the consultant will participate in developing the costing analysis, depending on the agreed costing approach. The consultant shall support in identifying the different variables to be included in the costing including unit costs, assumptions, and key parameters that may cost forecasts. The consultant shall develop costing templates using

spreadsheets and validate the parameters with the various partners including Government bodies, UN agencies, and other consultants working on the strategy development.

- c) Financial and economic analysis: One or two priority programmes will be selected to be assessed for value-for-money considerations and to establish a link between inputs, outputs, and outcomes in the results chain. This analysis will be used for advocacy purposes and to encourage decision-makers to look beyond the actual cost of the programmes and consider the resulting benefits. Any of the following approaches could be used depending on the relevance: Cost-Effectiveness Analysis (CEA), Cost-Benefit Analysis (CBA), Cost of No-Action Analysis (CAN).
- **d) Financial gap:** The consultant will support in identifying the fiscal implication of implementing the strategy programmes upon the Government Budget.
- e) Fiscal space and financing analysis: The consultant shall contribute to the fiscal space analysis potentially generated to cover the strategy implementation. This will include analysis of the Government's economic recovery plan, development assistance, deficit financing plans (borrowing), tax policies, and reallocation of existing resources (among and within sectors).

For additional information, please refer to ANNEX I – Terms of Reference

#### 3. REQUIREMENTS FOR EXPERIENCE AND QUALIFICATIONS

I. Academic Qualifications:

#### Master's in Economics or Statistics

II. <u>Years of Experience:</u>

At least 3 years of relevant experience

III. Technical Experience:

3 years of experience in public finance and financial and economic costing analysis. Experience in social sector financing is a plus.

## IV. Competencies:

- Proven experience in providing strategic financial and economic advisory services
- Excellent interpersonal, communication and presentation skills
- Fluency in oral and written English and Arabic
- Good analytical skills
- Highly motivated with good teamwork spirit.

#### 4. DOCUMENTS TO BE INCLUDED WHEN SUBMITTING THE PROPOSALS.

Interested individual consultants must submit the following documents/information to demonstrate their qualifications:

# (I). Technical **Proposal**:

- (i) Letter to UNDP Confirming Interest and Availability for the Individual Contractor (IC) Assignment
- (ii) Explaining why you are the most suitable for the work
- (iii) P11 (Personal History Form) including past experience in **similar projects** and at least **3 references**, mentioning the references' e-mails addresses.
  - (iv) Provide a **methodology** on how you will approach and conduct the work.

# • Lump sum contracts

The financial proposal shall specify a total lump sum amount, and payment terms around specific and measurable (qualitative and quantitative) deliverables. Payments are based upon output, i.e. upon delivery of the services specified in the TOR as follows:

Payment shall be made upon the completion of required working days and submission and approval of deliverables.

In order to assist the requesting unit in the comparison of financial proposals, the financial proposal shall include a breakdown of this lump sum amount (including travel, per diems, and number of anticipated working days). The financial proposal shall be presented using the enclosed format of Appendix a - Annex III.

#### Travel:

<u>All envisaged travel costs must be included in the financial proposal</u>. This includes all travel to join duty station/repatriation travel. In general, UNDP should not accept travel costs exceeding those of an economy class ticket. Should the IC wish to travel on a higher class he/she should do so using their own resources.

In the case of unforeseeable travel, payment of travel costs including tickets, lodging and terminal expenses should be agreed upon, between the respective business unit and Individual Consultant, prior to travel and will be reimbursed.

# 6. EVALUATION

Individual consultants will be evaluated based on the following methodology:

# Cumulative analysis

When using this weighted scoring method, the award of the contract should be made to the individual consultant whose offer has been evaluated and determined as:

- a) responsive/compliant/acceptable, and
- b) Having received the highest score out of a pre-determined set of weighted technical and financial criteria specific to the solicitation.

Only candidates obtaining a minimum technical score of 70 points would be considered for the Financial Evaluation.

Criteria	Weight	Max. Points
<u>Technical Competence</u>	70%	100
<ul> <li>Criteria A: Academic Qualifications</li> <li>Bachelor's Degree: 15 points</li> <li>Master's Degree: 25 points</li> </ul>		25
<ul> <li>Criteria B: Years of Overall Experience</li> <li>3 years of experience: 25 points</li> <li>More than 4 years of experience: 30 points</li> </ul>		30
<ul> <li>Criteria C: Years of Experience in public finance and financial and economic costing analysis</li> <li>1 year of experience: 15 points</li> <li>2 years of experience: 20 points</li> <li>3 years of experience or more: 25 points</li> </ul>		25
Methodology  Poor Methodology: 5 points  Fair methodology: 14 points  Good Methodology: 20 points		20
Financial (Lower Offer/Offer*100)  Total Score		100 Score * 0.7 + I Score * 0.3

<sup>\*</sup> Technical Criteria weight; [70%]

<sup>\*</sup> Financial Criteria weight; [30%]

#### How to apply:

The consultancy is open for all national consultants who meet the selection criteria and propose a competitive fee. Interested consultants are requested to apply only through this UNDP jobs portal.

Submissions through any other media will not be considered.

The application must include all of the following documents:

- 1. P11,
- 2. Annex 3 (Offerors Letter) and
- 3. Methodology
- 4. Financial proposal

All files shall be submitted in one single document and uploaded as word or PDF file to the UNDP job site.

It has been observed that bidders don't submit all requested documents and thus reducing their chance to be selected for a contract with UNDP. before you submit your offer please revise that the application is complete and comprises all four (4) documents.

Incomplete applications will not be considered.

# **ANNEXES**

**ANNEX I - TERMS OF REFERENCE (TOR)** 

ANNEX II - INDIVIDUAL CONSULTANT CONTRACT AND GENERAL TERMS AND CONDITIONS

ANNEX III - OFFEROR'S LETTER TO UNDP CONFIRMING INTEREST AND AVAILABILITY FOR THE INDIVIDUAL CONTRACTOR (IC) ASSIGNMENT