

Project: Advancing medium and long-term adaptation planning and budgeting in Niger

Terms of Reference

Description: Recruitment of **three** international consultants to conduct a climate public expenditures review and capacity building on climate risk budgeting.

Duration: 10 months (March -December 2022). Maximum number of days during for each expert during this period of 10 months, as below:

1. International consultant with public finance management expertise (60 days)
2. International consultant, with local governance/decentralisation expertise (40 days)
3. International consultant with climate change and policy response expertise (30 days)

1. CONTEXT

Africa and particularly the Sahel have some of the most vulnerable areas to climate change in the world. Flooding, drought, deforestation and draining of lakes impact millions of people's lives and only account for some of the adverse of climate change.

In this context, the United Nations Framework Convention on Climate Change (UNFCCC) was established in 1992. Niger signed and ratified the convention on 11 June 1992 and 25 July 1995, as well as the Kyoto protocol on 23 October 1998 and 17 March 2004 and the Paris agreement on 22 April 2016 and 21 September 2016.

Niger is a landlocked country in West Africa and due to its biophysical characteristics and low adaptive capacity related to the high prevalence of multidimensional poverty (89.9%), is particularly vulnerable to climate change. Besides, almost 84% of the population of Niger is reliant on natural resources for their livelihoods. Its underdeveloped economy and limited infrastructure are also combined with one of the highest population growth rates in the world (3.9%). Climate change is already presenting difficult challenges for agricultural productivity and food security in Niger.

Since the 1990s, the Government of Niger has sought to address the consequences of climate change on its development. It has adopted a range of strategic documents including the Environmental National Program for a Sustainable Development (PNEDD), the National Strategy and Action plan for Change and Climatic Variabilities (SNPA/CVC) and the 2013 National Climate Change Policy (PNCC). It has submitted three National Communications to the United Nations Framework Convention on Climate Change (UNFCCC) and its Nationally Determined Contributions to the UNFCCC in 2016.

However, climate change remains seen as a sectoral issue and needs to be further integrated into all development planning processes. It is especially important for LDCs that lack resources to cope with natural disasters such as droughts, flooding, strong winds and storms.

The COP 16, held in Cancun in 2010, defined the basis of the National Adaptations Plans (NAP). Then, the COP 17 in Durban (2011) and the COP18 Qatar (2012) adopted the NAP guidelines. However, although such guidelines support LDCs in the Sahel to address climate change issues, there is a gap of expertise and insufficient institutional capacities that complicate the implementation of NAPs. There is indeed limited research available to initiate NAP processes, especially regarding climate data at regional level and analyses on the impact of climate change.

NAPs aim at reducing the vulnerability of countries to the adverse of climate change by strengthening adaptation capacities and resilience. They also foster the integration of climate change adaptation in policies and programmes, in particular in new development planning strategy and processes of relevant sectors.

In order to advance medium to long term integration of climate change in planning processes, the Government of Niger launched the preparation of its NAP in May 2014 with the support of the Green Climate Fund (GCF) and the United Nations Development programme (UNDP). The name of the project is "Advancing medium and long-term adaptation planning and budgeting in Niger". It aims at addressing the main gaps and strengthening national capacities in climate change at all levels of planning and budgeting.

In this context, a team will be recruited to conduct consultations on strengthening capacities for planning, budgeting and implementation of climate change adaptation. The team will be based homebased with potential missions if COVID-19 allows.

These ToRs are for the recruitment of three international consultants to conduct the review in collaboration with a national firm.

The document will be drafted during 10 months from March to December 2021.

2. PROJECT TEAM

The review of private and public climate expenditures will be coordinated by the executive secretariat of the CNEDD through the National Technical Commission on Climate Change. The commission will validate the mandate, approach and overall strategy at the national level along with a roadmap.

A team of international and national consultants will be recruited to undertake the required tasks. The team will include:

- ✓ An international consultant, head of the team, with public finance management expertise
- ✓ An international consultant, with local governance/decentralisation expertise,
- ✓ An international consultant, climate change and policy response expertise,
- ✓ A national consultant, with public finance management expertise, to support qualitative and quantitative analyses on public and private expenditures and strengthen capacities of relevant actors.
- ✓ A national consultant, with statistics expertise, to organise surveys and the collect of statistics data. The consultant will also evaluate, analyse and interpret statistics data.
- ✓ A national consultant, with local governance/decentralisation expertise to support the review and train local authorities on the methodology.

In view of the ongoing COVID-19 pandemic and the closure of borders globally as well as other travel restrictions, the assignment of the International Consultant will be carried out remotely from his location at the beginning and as long as the situation does not improve significantly. The national consultants will support the international consultant in accessing relevant information and in the liaison with national stakeholders, although they may also face travel restrictions within the country.

3. DESCRIPTION OF TASKS

Under the responsibility and direct supervision of the project coordinator in collaboration with SE/CNEDD, the team will complete the following tasks:

- ✓ Conduct training and sensibilisations sessions on climate budgeting for the staff of the Minister of Planning, budgeting and Decentralization;
- ✓ Draft a plan to strengthen institutional capacities in this field;
- ✓ Provide qualitative and quantitative analyses of public expenditures at national level in relation with climate change and climate in general, taking into account existing work (assessments, studies on financial and investment flows) and tools.
- ✓ Complete an institutional assessment of private climate expenditures (CPEIR) in relation with climate change in order to evaluate private investment flow in the field of climate;
- ✓ Provide analyses of planning and budgeting processes in order to identify gaps faced by the main institutions in charge of planning and budgeting;
- ✓ Identify budget codes to integrate climate change in the budget process;
- ✓ Provide suggestions to improve climate finance monitoring capacities;
- ✓ *Provide a methodology for the integration of CCA in planning and budgeting. Train national staff on the methodology.*

1. The international consultant with public finance management expertise (60 days) who will act as team leader will provide qualitative and quantitative analyses on public and private expenditures in relation with climate change follow:

- ✓ Coordinate the review of development planning processes and the integration of climate change in *budgeting and planning* processes, including the three national consultants;
- ✓ Provide qualitative and quantitative analyses on public and private expenditures in relation with climate change;
- ✓ Identify gaps in the integration of climate change in *budgeting and planning* processes;
- ✓ Strength capacities of relevant actors and suggest budget tagging and tracking tools for climate finance.

2. The international consultant, with local governance/decentralisation expertise (40 days) will contribute to the institutional review at national level and the review the institutional capacity at local levels for

operating climate budget tagging and climate expenditure analysis and to design a methodology to improve policy and programmes and training local government staff:

- ✓ Review existing and institutional capacity assessments
- ✓ Guide the national consultant on the review process
- ✓ Design capacity building activities to strengthen capacities at local level
- ✓ Identify policy and fiscal measures to strengthen climate change integration into budgets.

3. The international consultant with climate change and policy response expertise (30 days) will review climate vulnerabilities and policy responses to contribute to the identification and classification of climate related expenditures and the weighing of climate relevance:

- ✓ Review existing information on climate vulnerabilities
- ✓ Support the definition of criteria for climate-related expenditures
- ✓ Support the development of a typology to classify climate-related expenditures
- ✓ Support the weighing of climate relevance and creation of a relevance index

4. EXPECTED RESULTS

The recruited team consultant will be responsible for the following: overseeing the following in coordination with the team:

- Conduct a minimum of 9 trainings:
 - ✓ At least 3 trainings and sensibilisation sessions on climate budgeting are delivered to the staff of the Minister of Planning, budgeting and Decentralization and one training programme is produced;
 - ✓ At least 3 trainings and sensibilisation sessions on climate budgeting are delivered to the staff of the Minister of Planning and budgeting and one training programme is produced;
 - ✓ 3 trainings are conducted to improve monitoring and budgeting capacities in the field of climate as part of public and private finance management practices and reports are provided.
- Draft, consult and finalize 4 reports:
 - 1 initial report summarizing the current situation in Niger, the existing methodological approaches, and capacity gaps and a work plan is produced.
 - 1 report with for the Climate Public Expenditures and Institutional Review (CPEIR) is produced;
 - 1 report with guidelines for the use of budget tagging and tracking tools in climate finance and recommendations for institutional mechanisms to integrate CCA into budgeting is provided;
 - 1 summary report of activities and recommendations for way forward

Deliverables	Starting date	Submission date for draft	Completion date
1 initial report summarizing the current situation in Niger, the existing methodological approaches and a work plan is produced.	March 2021	March 2021	April 2021
3 trainings on design gender criteria, outputs, targets and indicators for M&E mechanisms for providing a methodology for the integration of CCA in planning and budgeting	May 2021	June 2021	June 2021
At least 3 trainings and sensibilisation sessions on climate budgeting with a training programme	May 2021	June 2021	June 2021
1 report with for the Climate Public Expenditures and Institutional Review (CPEIR)	April 2021	June 2021	July 2021
1 report with guidelines for the use of budget tagging and tracking tools in climate finance and recommendations for institutional mechanisms to integrate CCA into budgeting is provided	June 2021	August 2021	September 2021
3 trainings are conducted to improve monitoring and budgeting with reports	October 2021	November 2021	November 2021
1 summary report of activities and recommendations for way forward	November 2021	November 2021	December 2021

5. QUALIFICATIONS AND REQUIREMENTS

Team leader with climate change and public finance management expertise (60 days):

- ✓ At least a Master's degree in public administration, economics, climate finance, business administration or related areas, environment management or related areas
- ✓ At least 7 years of work experience in Public Finance Management, Planning Budgeting and Analysis (preferably related to SGDs and climate action)
- ✓ Good understanding of the CPEIR methodological approach and guideline with relevant experience in undertaking similar studies.
- ✓ Proven understanding of the national climate finance landscape and procedures
- ✓ At least 2 supports provided to strengthen the capacities of actors in charge of planning and budgeting in relation with climate change and particularly adaptation.
- ✓ Work experience with international organisations, including the United Nations.
- ✓ Excellent ability to communicate and write in French and English
- ✓ Ability to manage a team and deliver remotely using online communication tools

The international consultant, with local governance/decentralisation expertise (40 days):

- ✓ At least a Master's degree in economics, climate finance, public administration business administration, environment policy or related areas
- ✓ At least 5 years relevant experience in institutional assessments, capacity assessments and governance
- ✓ Proven experience supporting developing countries' governments, especially in Africa, on local governance issues
- ✓ Good understanding of the CPEIR methodological approach and guidelines with relevant experience in undertaking similar studies such as climate budget tagging
- ✓ Excellent communication skills with ability to express ideas clearly, concisely and effectively, both orally and in writing.
- ✓ Excellent ability to communicate and write in French and English
- ✓ Ability to manage a team and deliver remotely using online communication tools

The international consultant with climate change and policy response expertise (30 days):

- ✓ At least a Master's degree in climate change, geography, environmental economics, environment policy and related areas
- ✓ At least 5 years of experience on climate policy and planning
- ✓ Proven experience supporting developing countries' governments, especially in Africa, on climate policy and planning
- ✓ Good understanding of the CPEIR methodological approach and guidelines with relevant experience in undertaking similar studies such as climate budget tagging
- ✓ Excellent communication skills with ability to express ideas clearly, concisely and effectively, both orally and in writing.
- ✓ Excellent ability to communicate and write in French and English
- ✓ Ability to manage a team and deliver remotely using online communication tools